June 23, 2021

The Right Honourable Justin Trudeau Prime Minister of Canada Office of the Prime Minister 80 Wellington Street Ottawa, ON K1A 0A2

The Honourable Diane Lebouthillier
Minister of National Revenue

The Honourable Chrystia Freeland
Deputy Prime Minister and Minister of Finance

The Honourable Bill Blair
Minister of Public Safety and Emergency Preparedness

re: CRA's prejudiced practices and an immediate moratorium on audits of Muslim charities

Prime Minister, at the vigil for the Afzaal family killed by a horrific terror attack, you said, "Islamophobia is real. Racism is real. You should not have to face that hate in your communities, in your country." You promised to take action: "We can and we will act. We can and we will choose a better way."

Action on this is urgent and crucial. It is imperative to address and undo systemic racism, xenophobia and Islamophobia in Canada's pursuit of "national security." The profiling and targeting of the Muslim community is, in and of itself, deeply damaging and a violation of fundamental rights.

We are collectively writing to you regarding the findings of two independent reports about the Canada Revenue Agency's (CRA) alleged Islamophobic and prejudiced practices.

In March 2021 the National Council of Canadian Muslims (NCCM) and the University of Toronto published a report that identified whole-of-government policies and patterns of audit practices that together demonstrate potential biases in CRA audits of Muslim-led charities.

Last week, the International Civil Liberties Monitoring Group (ICLMG) released a new report detailing how a secretive division within the CRA, the Review and Analysis Division (RAD), is targeting Muslim charities in Canada for audits, and even revocation, using an approach that appears prejudiced and lacking in evidence. The report disclosed that between 2008 and 2015, 75% of all charities revoked by RAD were Muslim, despite Muslim charities representing 0.47% of registered charities in 2015. The statistics before and after this timeframe are not available to the public. Despite this, the ICLMG reports that since 2015 at least four more Muslim

charities have lost their status following RAD audits, and several Muslim charities are currently under audit and face risk of revocation.

Muslim charities offer important religious services in mosques. They offer authentic Islamic education in their schools. They offer social services and youth programs in their centres. They offer relief to the most vulnerable in Canada and abroad. They are developing a healthy and strong Canadian Muslim identity that contributes to our strength through diversity every single day. Muslim charities are a vital segment of Canada's charitable sector.

Targeting Muslim charities on the basis of terrorist financing suspicions simply because of the religion they uphold is Islamophobic and prejudiced. Such targeting also negatively impacts the Muslim community and the beneficiaries of their charitable work. Institutional and structural Islamophobia contributes to an atmosphere of intolerance and hate, and signals to Canadians that their fellow Canadian Muslim charities are not to be trusted. Not only are Muslim organizations being targeted by the government with questionable and unfounded allegations of promoting radicalization, the process of an audit, and possible revocation, creates a chilling effect that can cripple the Canadian Muslim charitable community.

Dismantling such prejudice is the first step in fighting hate.

The Ministry of National Revenue has direct responsibility over the CRA and therefore RAD. The Ministry of Finance created the 2015 National Risk Assessment (NRA) that has empowered RAD to target Muslim charities. The Ministry of Public Safety's agencies closely work with RAD and provide it information and resources to conduct its audits.

The assertions and conclusions of government anti-terrorism laws and the 2015 NRA directive have been implemented by agencies in a manner that targets and profiles Muslim organizations and communities, supports Islamophobia and has produced bureaucrats and agents who have become invested in these Islamophobic practices — whether they recognize them as prejudiced or not. While this approach may not be officially sanctioned by the government of Canada, it is real, it is happening and it allows Islamophobia to persist unaddressed.

We call on you to act upon the recommendations from the ICLMG report:

- 1. That the federal government refer this issue to review by the National Security and Intelligence Review Agency (NSIRA) in order to examine the CRA's RAD processes overall, and specifically its selecting of Muslim charities for audit, to ensure organizations are not being targeted due to racial or religious prejudice. The review must investigate the source of past audits of Muslim charities, active audits of Muslim charities, and Muslim charities identified for audit.
- 2. That the Minister of Revenue declare an immediate moratorium on the targeted audit of Muslim charities by RAD until the review has concluded. This does not preclude the audits of Muslim charities selected at random by the CRA outside of RAD.

- That the Ministry of Finance revisit the anti-terror regulatory, policy and legislative landscape, particularly the 2015 NRA and its impact, particularly on the Muslim community.
- 4. That the federal government amend the NSIRA Act to allow for complaints from the public regarding the CRA's national security-related activities.
- That NSIRA and the National Security and Intelligence Committee of Parliamentarians (NSICOP) coordinate to carryout regular reviews of the CRA's anti-terrorism activities – including the Charities Directorate and RAD – going forward.

The CRA RAD's policies and practices are neither fair nor effective, and are undermining Canadian values of due process and fairness.

Prime Minister, you have committed to an Emergency National Action Summit on Islamophobia in the coming weeks. It is also important for our community to see effective action against systemic and structural Islamophobia. We call on you to put an end to the Islamophobic practices within the CRA and to ensure oversight and accountability.

Sincerely,

1. International Civil Liberties Monitoring Group

National Signatories

- 2. Canadian Association of University Teachers
- 3. Canadian BDS Coalition
- 4. Canadian Council of Imams
- 5. Canadian Council for Refugees | Conseil canadien pour les réfugiés
- 6. Canadian Friends Service Committee
- 7. Canadian Muslim Research Think Tank
- 8. Cooperation Canada
- 9. Canadian Union of Postal Workers
- 10. Greenpeace Canada
- 11. Human Concern International
- 12. International Development and Relief Foundation
- 13. Islamic Circle of North America
- 14. Islamic Relief Canada
- 15. ISNA Canada
- 16. Just Peace Advocates/Mouvement pour une Paix Juste
- 17. Justice for All Canada
- 18. Muslim Association of Canada
- 19. Muslim Food Bank Community Services
- 20. National Council of Canadian Muslims
- 21. Think for Actions

British Columbia

- 22. Al Masjid Al Jamia
- 23. British Columbia Civil Liberties Association
- 24. Samidoun Palestinian Prisoner Solidarity Network
- 25. The BC Muslim Association
- 26. We Care Relief Canada

Alberta

- 27. Alberta Muslim Social Association
- 28. Bilal Islamic Centre
- 29. Canadian Islamic Center Al Rashid Mosque
- 30. Dar Al Sunnah
- 31. Edmonton Islamic Centre
- 32. Islamic Family and Social Services Association
- 33. Islamic Information Society of Calgary
- 34. Islamic Supreme Council of Canada
- 35. Lethbridge Muslim Association
- 36. Somali Canadian Society Of Calgary

Saskatchewan

37. Islamic Association of Saskatchewan

Manitoba

- 38. Manitoba Islamic Association
- 39. Masjid Bilal Winnipeg Islamic Centre
- 40. Winnipeg Central Mosque

Ontario

- 41. Al-Furgan School Toronto
- 42. Abraar Elementary School
- 43. Abraar Secondary School
- 44. Abu Huraira Center
- 45. Al Khalil Academy
- 46. Al-Eman Islamic Centre of Canada
- 47. Al-Furgan School
- 48. Al-Huda Muslim Society
- 49. Al-Huda School Windsor
- 50. Al-Huda Schools
- 51. Al-Huda Weekend School-KW
- 52. Al-Otrojah for Quran Studies
- 53. Al-Tagwa Academy
- 54. Anatolia Islamic Centre
- 55. Ar-Rehman Islamic Organization
- 56. Assunnah Muslims Association

- 57. Bosnian Islamic Association Gazi Husrev-Beg
- 58. Bosnian Islamic Centre of Hamilton
- 59. Bosnian Islamic Centre of Toronto
- 60. Canadian Arab Anti-discrimination Committee
- 61. Canadian Arab Institute
- 62. Canadian Arab Network
- 63. Canadian-Muslim Civil Liberties Association
- 64. Centre for Islamic Knowledge
- 65. Coalition of Muslim Women of KW
- 66. Dar Al-Tawheed Islamic Centre
- 67. DawaNet
- 68. Egyptian Community Centre of Ontario
- 69. Embrace Islamic Society
- 70. Eslah Islamic Association
- 71. Hespeler Masjid
- 72. Hikma Public Affairs Council
- 73. Human Rights Research & Education Centre
- 74. Inter Pares
- 75. Islamic Centre of Southwest Ontario
- 76. Islamic Centre of Waterloo ICW
- 77. Islamic Community Centre of Ontario
- 78. Islamic Humanitarian Service
- 79. Islamic Society of Kingston
- 80. Jamat-E-Islahul Muslimeen
- 81. Jerrahi Sufi Order of Canada
- 82. Kitchener Masjid
- 83. London Muslim Mosque
- 84. MAC Islamic Center Ottawa
- 85. MAC Noor Gardens
- 86. MAC Westmount Centre
- 87. MAC Youth Centre
- 88. Maple Grove Public School
- 89. Masjid Aisha
- 90. Masjid Toronto Adelaide
- 91. Masjid Toronto Dundas
- 92. MomLinks Canada
- 93. Muslim Association of Hamilton
- 94. Muslim Association of Woodstock
- 95. Muslim Neighbour Nexus
- 96. Muslim Seniors Foundation
- 97. Newmarket Islamic Centre
- 98. Niagara Islamic School
- 99. Niagara Movement for Justice in Palestine Israel
- 100. Noor Cultural Centre

- 101. North American Muslim Foundation
- 102. North Bay Muslims Society
- 103. North London Islamic Centre
- 104. North-Valley Islamic Center
- 105. Olive Grove School
- 106. Ottawa Muslim Association
- 107. Ottawa Muslim Women's Organization
- 108. Rahma School
- 109. Rose City Islamic Centre
- 110. Sanad Collective
- 111. Sarnia Muslim Association
- 112. Scarborough Muslim Association Jame Abu Bakr Siddique Masjid
- 113. Shalimar Islamic Centre
- 114. Somali Islamic Society of Canada
- 115. Sunni Islamic Mission
- 116. Taric Islamic Center Toronto And Region Islamic Congregation
- 117. Thaqalayn Muslim Association
- 118. The Academy for Learning Islam
- 119. The Muslim Association of Brantford
- 120. The Muslim Chaplaincy of Toronto
- 121. Ummah Nabawiah Afghan Children's Charity
- 122. Universal Islamic Mission of Canada
- 123. Uyghur Mosque
- 124. Yaqeen Institute for Islamic Research

Quebec

- 125. Canadians for Justice and Peace in the Middle East
- 126. Le Centre Islamique De L'Outaouais
- 127. Olive Branch Think Tank
- 128. Canadian Foreign Policy Institute
- 129. Islamic Centre of Québec

Nova Scotia

- 130. Ecology Action Centre
- 131. Nova Scotia Islamic Community Center